

# Bird& EFELA's Energy Law and Regulations Perspective

How EFELA's 13 Countries coped with the Coronavirus Pandemic

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## Overview

- 1. Public Participation & Corona Challenges
- 2. Energy Transition & Corona Costs







The Coronvirus Public Participation Challenge (1)

- Energy installation planning and permitting requires participation of the affected public, e.g.
  - Aarhus Convention (Council Decision 2005/370/EC)
  - Industrial Emissions Directive (Directive 2010/75/EU)
  - Environmental Impact Assessment Directive (Directive 2011/92/EU)
- Depending on participation method, coronavirus related restrictions make public participation difficult or even impossible
- Under European (and German) law effective public participation in administrative procedures is necessary to enable the public to express, and the decision-maker to take account of, opinions and concerns which may be relevant to those decisions

The Coronvirus Public Participation Challenge (2)

- Coronavirus restrictions
  - Restricted access to places where files could previously be inspected, if offices open at all (file inspection)
  - Restricted maximum number of people at events (public hearing)
  - Minimum distance requirements (venue size)
  - Hygiene requirements (microphones, tables, food, etc.)



How to ensure participation in times of Corona-virus? (1)

#### Two-pronged standard public participation procedure in Germany

- Relevant documents have to be made available in paper form to the public, for inspection ("Auslegung") for comment
  - Internet availability as add-on
- Comments discussed in separate public hearing, with physical presence of applicant, authority officials, people who have commented, and other affected parties ("Erörterungstermin")
  - Internet not excluded by law, but not used in practice
- ➤ Both involved personal, physical contact and therefore were at least difficult, if possible at all, and not desirable

How to ensure participation in times of Corona-virus? (2)

- Solution: Digitalisation of public participation
- New Planning Assurance Act (Planungssicherstellungsgesetz) inverts physical/internet regime
  - introduces digital participation opportunities for all environmental and infrastructure licensing procedures
  - Paper/physical as add-on
- Test balloon: New rules shall apply for a limited period until 31.03.2021



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How to ensure participation in times of Corona-virus? (3)

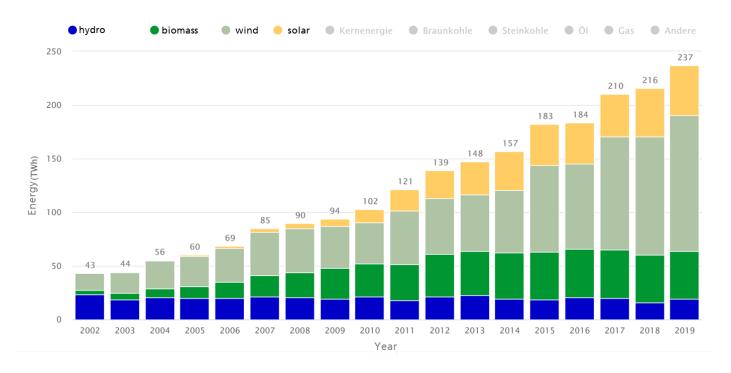
- The new rules provide opportunity to carry out procedures effectively without pandemicrelated restrictions or delays
  - Documents can be made available on the internet
  - Hearings may be waived or replaced by online consultations
- "Online consultation" new instrument in German administrative law
  - Procedural details still unclear
  - With the consent of affected parties, the online consultation can be replaced by a telephone or video conference
    - ➤ How do get the consent of all "affected parties" in contested energy planning or permitting procedures?



2. Energy Transition & Corona Costs

#### 2. Energy Transition & Corona Costs

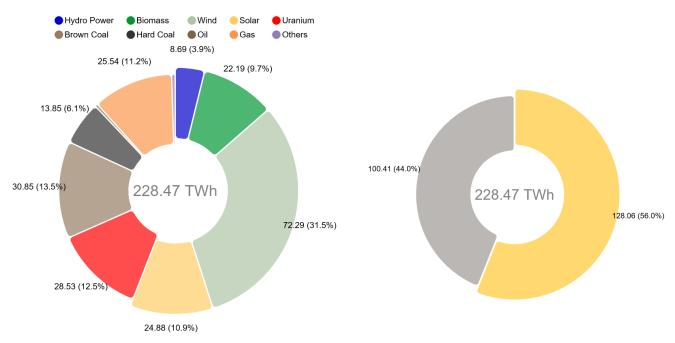
Development of renewables-based electricity generation in Germany





#### 2. Energy Transition & Corona Costs

#### German Electricity Mix as of 18 June 2020

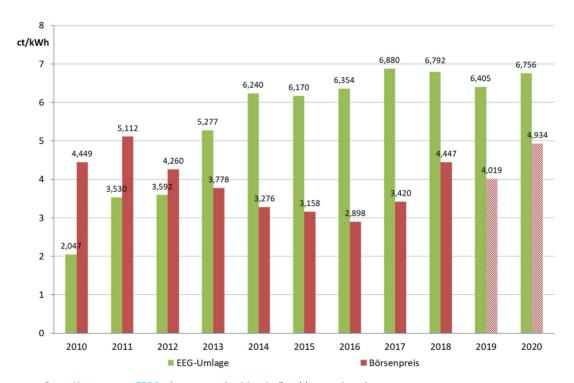


Net generation of power plants for public power supply.
Datasource: 50 Hertz, Amprion, Tennet, TransnetBW, Destatis, EEX
Last update: 18 Jun 2020 13:21



#### 2. Energy Transition & Corona Costs - EEG Payments

Development of EEG Surcharge and Spot Electricity Price

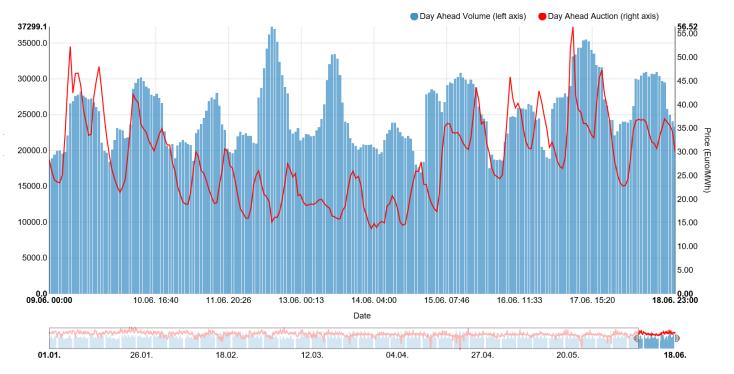


Source: Netztransparenz, EEG Surcharge vs. spot electricity price (last visit on 04.06.2020)



# 2. Energy Transition & Corona Costs - EEG Payments

Spot prices and volumes in Germany in 2020





# 2. Energy Transition & Corona Costs - EEG Payments and Corona The Corona Cost Challenge: Massive Increase in EEG Surcharge

- Renewables policy & weather & Covid-19 add to costs of renewables
- Taken together the EEG surcharge may rise from 6.8 cents per kilowatt hour to a record high of 8.6 cents (or even higher) in 2021
  - EEG surcharge is used to reallocate above-marked renewable energy costs to consumers
  - Analysis green think tank Agora Energiewende
  - <u>Kurzanalyse Energiewende Zwischen Rekordhoch und Abschaffung: Die EEG-Umlage 2021 in Zeiten der Corona-Krise</u>
- This development was considered politically undesirable

#### 2. Energy Transition & Corona Costs - Corona Recovery Package

#### The Corona Solution: Tax Funding

- Aim: Cap/reduce EEG surcharge
  - 2021: 6,5 ct/kwh
  - 2022: 6,0 ct/kwh
- From 2021 on EEG renewable energy costs will be partially funded by tax transfers (instead of direct consumer EEG surcharge)
- Cost estimate: 11 billion Euro



# 2. Energy Transition & Corona Costs - Further Development Corona Solution Problems?

- Legal issues from (partial) tax funding?
- Based on recent European Court of Justice decision (28 March 2019, C-405/16 P) the previous system of EEG surcharges was not state aid
  - This was because public authorities (only) monitor the proper implementation of the EEG 2012,
  - No public control over the funds generated by the EEG surcharge
- Different assessment now with partial tax funding?







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